



Item:

UPDATE ON THE WORK OF KEY EXTERNAL PARTNERSHIPS

To:

Councillor Anna Smith, Executive Councillor for Communities,
Environment and Community Scrutiny Committee, 21 March 2019

Report by:

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Wards affected:

Abbey, Arbury, Castle, Cherry Hinton, Coleridge, East Chesterton, King's Hedges, Market, Newnham, Petersfield, Queen Edith's, Romsey, Trumpington, West Chesterton

Not a Key Decision

1. Executive Summary

- 1.1 This paper provides an update on the work of the Health and Wellbeing Board, Cambridge Community Safety Partnership and Children's Trust as a part of the Council's commitment given in its "Principles of Partnership Working", to set out annual reports on the work of the key partnerships it is involved with.
- 1.2 The paper highlights the considerable amount of change that is taking place within the health and social care system and the move towards improving collaboration and joint-working between partners. It also shows the continuing work of the Cambridge Community Safety Partnership and outlines the demise of the Children's Trust as a supported partnership body.

2. Recommendations

2.1 The Executive Councillor is recommended to:

- a) Continue to work with the Health and Wellbeing Board and Cambridge Community Safety Partnership to ensure that public agencies and others can together address the strategic issues affecting Cambridge and that the concerns of Cambridge citizens can be addressed.

3. Background

3.1 The strategic partnerships that are covered in this paper include:

- Cambridgeshire's Health and Wellbeing Board (HWB)
- Cambridge Community Safety Partnership, and
- Cambridgeshire's Children's Trust.

4. Cambridgeshire's Health and Wellbeing Board (HWB)

4.1 Cambridgeshire's Health and Wellbeing Board ("the Board") and its network bring together leaders from local organisations that have a strong influence on health and wellbeing, including the commissioning of health, social care and public health services, to help plan services for Cambridgeshire that will secure the best possible health and wellbeing outcomes for all residents.

4.2 Health and Wellbeing Boards have a statutory duty under the Health and Social Care Act (2012) to agree a Joint Health and Wellbeing Strategy (JHWS) to meet the need identified in their Joint Strategic Needs Assessment.

4.3 The current priorities for the Cambridgeshire HWB are:

- Health inequalities, including the impact of drug and alcohol misuse on life chances
- New and growing communities and housing

- Integration – including the Better Care Fund and delayed transfers of care.

Progress in the priority areas during the year has included:

Health Inequalities

- 4.4 The multi-agency Public Health Reference Group, led by Public Health, leading on behalf of the HWB in looking at ways that the partnership can help address health inequalities in Cambridgeshire, working closely with the place based Living Well Partnerships. The latest Public Health England Health Profile (2018) shows that life expectancy is 10.1 years lower for men and 9.9 years lower for women in the most deprived areas of Cambridge City than in the least deprived areas, so this is a significant issue.
- 4.5 The Public Health Reference Group presented a paper to the 15 January 2019 HWB on potential approaches to tackling local health inequalities with the aim of informing a future action plan. The Group recognised that in order reduce health inequalities actions were needed at multiple levels (Civic, Community and Service levels) and initially agreed to focus on Civic level interventions. It was agreed to map out what is already happening locally for the different approaches and to identify and prioritise potential actions for quick and longer-term wins.

Drug and Alcohol Misuse

- 4.6 Action on drug and alcohol misuse is overseen by the multi-agency Cambridgeshire and Peterborough Drug and Alcohol Misuse Board. The Board met in December 2018 and carried out an annual review of progress against the Drug and Alcohol Misuse Action Plan. It found that work has been significantly advanced by partners since the plan was developed 12 months ago
- 4.7 Public Health England invited bids for £10M capital funding to improve access to alcohol misuse treatment. Change Grow Live (CGL), the new provider of drug and alcohol treatment services in Cambridgeshire, has put forward proposals for alterations and refurbishment to current premises.

New and Growing Communities

- 4.8 The NHS Healthy Town Programme has resulted in an additional £4.7m being invested in additional built environment measures for Northstowe Phase 2 as part of the delivery of the Healthy Living, Youth and Play Strategy. The next steps for the Healthy Town Programme are to take the learning from Northstowe and apply it to the other major growth sites across Cambridgeshire and Peterborough.

Better Care Fund

- 4.9 The Better Care Fund (BCF) creates a joint budget to help health and social care services to work more closely together in each Health & Wellbeing Board Area. The Cambridgeshire BCF came into effect in April 2015. The 2017/19 plan is the third Cambridgeshire BCF Plan.
- 4.10 Delayed Transfers of Care (DTOC) have remained a significant challenge in Cambridgeshire and Peterborough throughout the first two quarters of 2017/18 and into the third. Through the Better Care Fund, local partners have invested in a number of immediate initiatives to reduce DTOC days.

Closer Working with the Peterborough Health and Wellbeing Board

- 4.11 During the year Cambridgeshire's Health and Wellbeing Board (the HWB") looked to establish joint working relationships with the Peterborough Health and Wellbeing Board, establishing a sub-committee comprising of both boards that will meet alternately between the parent Board meetings.
- 4.12 Taking into account the closer relationship with Peterborough HWB it was decided to develop a new shared JHWS in 2019 for Peterborough and Cambridgeshire. The Cambridgeshire and Peterborough Combined Authority also commissioned a project to scope a potential health and social care devolution proposal.

Annual Public Health Report

- 4.13 The Director of Public Health's Annual Public Health Report (2018) this year focused on two topics: health in the early years for children aged under five, and a breakdown of data on premature death and disability and their causes, at upper tier local authority level. It also looks at the

recommendations from last year's annual report and how these have been progressed and makes further recommendations for the coming year.

- 4.14 One of the main areas of concern requiring further close attention, according to the APHR, is the low rates of school readiness for children eligible for free school meals in Cambridge City. The recent Early Years Social Mobility Peer Review for Cambridgeshire and Peterborough provided a range of recommendations to support outcomes for children in their early years and reduce inequalities in school readiness, and the Director of Public Health recommends these should be taken forward.

Other HWB Work in the Year

- 4.15 The Cambridgeshire Health and Wellbeing Board continued to monitor the delivery of Cambridgeshire and Peterborough's Sustainability and Transformation Plan (STP). It is also supporting the development and implementation of the Cambridgeshire and Peterborough Suicide Prevention Strategy and a local Campaign to End Loneliness, which the City Council contributes actions shown in our Single Equalities Scheme.

Continuing Reduction in Public Health Spend

- 4.16 In Cambridgeshire, the public health function receives a ring-fenced grant from the Department of Health that currently totals approximately £26.3M. Central government made the decision to reduce the national Public Health Grant over a five year period from 2016/17. In 2016/17 the grant was reduced by £2.3M and from 2017/18 to 2019/20 the grant is reducing by approximately £0.7M per year. These are cash reductions to the grant, which do not take account of local inflation, pressures or demography.
- 4.17 At Cambridgeshire's Health Committee on 11 October 2018 reductions in public health preventative services, to make the required savings for the year, were agreed. Smoking cessation services had the largest reduction. Because these services currently fall outside of the NHS, they will not benefit from any additional NHS investment.
- 4.18 The City Council is a partner in the delivery of the "Let's Get Moving" programme, approved by the Health Committee, and funded with £513,000 public health earmarked reserves over a two year period. It

aims to provide a countywide physical activity programme that will increase levels of physical activity, especially in areas and groups with high needs. It also has a key role in the delivery of the Cambridgeshire Healthy Weight Strategy with its central themes of collaboration across the system to support healthy behavioural change and communities taking responsibility for their health and wellbeing.

Governance

- 4.19 The HWB includes a balance of representatives from NHS based organisations (NHS England, Clinical Commissioning Group, NHS providers and Healthwatch) and local authorities, including officers (Public Health, People and Community Services) and members (County Council and District Council). The HWB is chaired by a County Council member and the lead officer is the Director of Public Health. The Council's representative is Councillor Nicky Massey.
- 4.20 During the year the Greater Cambridge Living Well Partnership, covering Cambridge City and South Cambridgeshire (that replaced the Local Health Partnership) met five times. This is intended to be an officer body that aims to develop more joined-up local approaches between health and social care, district councils and community and voluntary sector organisations and was led, until recently, by an officer from the Clinical Commissioning Group (CCG).
- 4.21 The five Living Well Partnerships across Cambridgeshire and Peterborough emerged from CCG Area Boards that were intended to help consider how any new ways of working could be taken forward at a local as part of the STP development. Since the instigation of the Living Well Partnerships the CCG and STP have undergone various restructures and with the introduction of Local Integrated Care Systems, set out in the new NHS Long Term Plan, in the near future the CCGs will take on a different role, one that is more about supporting providers rather than direct engagement.

NHS Long Term Plan

- 4.22 The new NHS Long Term Plan (LTP) sets out the direction of travel for the NHS over the next five years, describing in broad terms how additional investment will be spent. NHS England is committed to

increasing investment in primary medical and community health services.

- 4.23 The NHS Long Term Plan (LTP) also provides for a whole new world of local partnerships, with a renewed emphasis on prevention, early support and reducing health inequalities, including giving children the best start and living well in older age.
- 4.24 Local Integrated Care Systems (ICS) at “Place Level” are identified as central to the delivery of the LTP and are seen as a way of integrating primary and specialist care, physical and mental health and health and social care. ICS Partnership Boards will be drawn from and represent commissioners, trusts, primary care networks and will be put in place by April 2021. There is an expectation that local authorities (upper tier) and voluntary and community sector partners will participate. Funding flows and contract reform will support the move to ICSs and the intention is that they will grow out of the present Sustainability and Transformation Partnerships (STPs) for local areas.
- 4.26 In the LTP there is no reference about how ICSs will relate to Health and Wellbeing Boards, their Health and Wellbeing Strategies or joint strategic needs assessments. There is reference to current preventative services that local authorities (Public Health) commission, including smoking cessation, drug and alcohol services, sexual health and early years support for children, such as school nursing and health visitors.

5. Cambridge Community Safety Partnership (Cambridge CSP)

- 5.1 The Cambridge CSP continues to seek to understand the community safety issues residents, visitors and local businesses are experiencing and select issues where the CSP feels it can add value and take appropriate collective action to make a difference. It will then assess the effectiveness of its interventions.

Strategic Assessment

- 5.2 During the year the Cambridge CSP received a Community Safety Strategic Assessment, End of Year Review. It looked at local trends in crime and disorder, with an in-depth analysis of progress against the

priority areas of the CSP over the preceding year. This was prepared by County Research Group. Local Police recorded data showed an increase in the “violence without injury” category, which now includes stalking and harassment, in the year. The “violence with injury” category remained at a similar volume to the previous year. The number of domestic abuse incidents fell slightly and overall anti-social behaviour continued its reduction compared to previous years.

- 5.3 The annual Crime Survey for England and Wales is helpful in providing an insight into how people feel in the priority areas the CSP has selected, especially where recorded crime doesn't give the full picture, such as with domestic abuse, which continues to be substantially under-reported. Overall the Crime Survey (2017/2018) showed that high volume crimes are at a similar level to the previous year or slightly lower.
- 5.4 The Strategic Assessment made recommendations about priorities Cambridge CSP should consider adopting in its annual Community Safety Plan 2018-19. Cambridge CSP, after taking into account the recommendations, its existing work and the pledges of the Police and Crime Commissioner in the Police and Crime Plan 2017-20, accepted these recommendations.

Priorities for the Community Safety Plan (2018/19)

- 5.5 The priorities identified in the Community Safety Plan 2018/19 are:

Priority 1: Safeguarding people against violence and exploitation - this priority focuses on tackling harm against some of the most vulnerable in Cambridge City at risk of victimisation and exploitation by others. This is made up of two strands: children at risk from expanding drug dealing networks, and; adults at risk of harm and exploitation.

Priority 2: Identifying and responding to vulnerable locations - this priority will ensure that fit-for-purpose governance and delivery arrangements exist both within and across the Partnership's contributing agencies to identify and tackle community safety matters that centre on any identifiable geographic location(s).

Priority 3: Domestic Abuse - there is an existing county wide structure in place to develop needs assessments and a strategy to respond to violence against women and girls (VAWG). The Cambridge CSP will

support the countywide strategy and provide action where the Partnership can add value.

- 5.6 The Community Safety Plan 2018/19 is accompanied by an **Action Plan** showing how the identified priorities would be translated into local action. Lead officers were nominated to deliver and report on progress to each of the CSP's quarterly meetings and strategic assessments prepared for each priority area to help guide officers in preparing and targeting local projects.
- 5.7 Following the publication of the Community Safety Plan 2018/19 the CSP revised its terms of reference to incorporate the new priorities it had selected for 2018/19. They also noted that from October 2018 it will be holding two joint meetings a year with South Cambridgeshire Crime and Disorder Reduction Partnership.

Annual Review of Work Programme 2018

- 5.8 Cambridge CSP then published its own **Annual Review 2018** as a public facing document, outlining the projects that it had carried out during the year using its allocation from the Police and Crime Commissioner (£39,000) and its own Pooled Fund (£5,000). These projects have been evaluated and a summary evaluation for each is shown below. Full evaluations are available from CSF.
- 5.9 The Taxi Marshal Scheme, Care Venue and Safe Refuge projects are interlinked and complimentary to each other, targeting violent crime in the night-time economy, preventing crime and supporting vulnerable people. The Taxi Marshals were successful in moving people through the rank and reducing tension during a peak period. The Safe Refuge continued to provide a safe place for vulnerable people on most Saturday evenings, with just over 1,200 people visiting, and the Care Venue, operating within the Safe Refuge, provided immediate medical assistance to 37 people.
- 5.10 The Supporting People and Preventing ASB project focused on the most problematic street based individuals, with individuals identified for support and enforcement action, if necessary, by the Street Life Working Group at its regular meetings. Street based ASB issues were resolved in areas using this approach. Street Aid continued to raise money and pay out grants to individuals wanting to move away from life on the streets

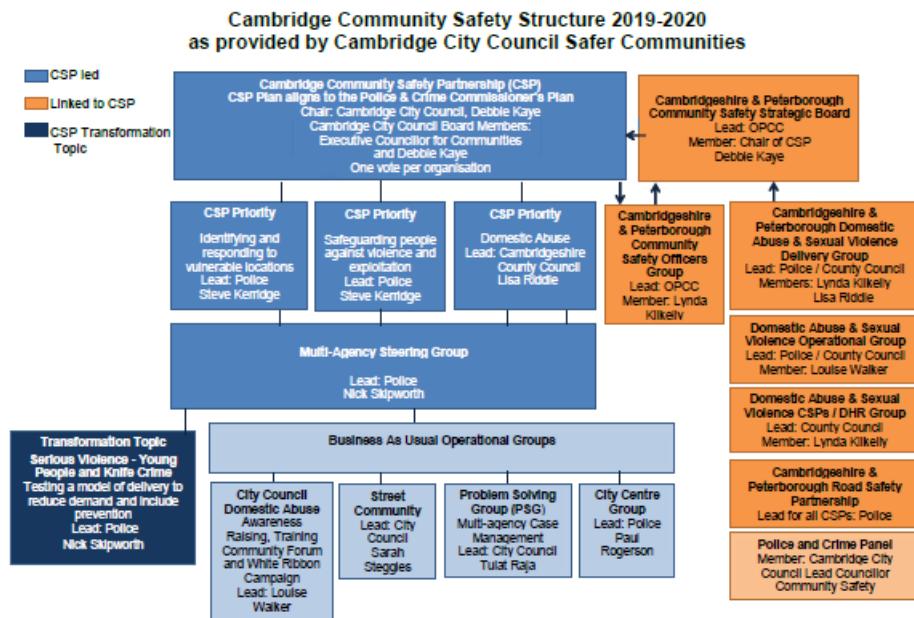
- 5.11 Healthy Relationship Workshops covering issues around teenage relationship abuse, supported by CSP, were also delivered during the year and involved 360 secondary school pupils. The play “Chelsea’s Choice”, covering the themes of drugs and alcohol, child sexual exploitation, healthy relationships and sexual consent was performed to over 900 Year 9/10 pupils in City schools.
- 5.12 During the year the CSP also funded the appointment of a Chair and author to carry out a Domestic Homicide Review in Cambridge City. The responsibility for initiating and establishing a DHR lies with the local CSP. This is a statutory duty for CSP members established under the *Domestic Violence, Crime and Victims Act 2004*, outlined in the *Home Office Guidance on Domestic Homicide Reviews*. The costs related to this are shared among the CSP members. The final draft of this DHR report was considered at the Domestic Abuse and Sexual Violence (DASV) Delivery Board, including its recommendations and actions, and it has now been sent to the Home Office for endorsement.
- 5.13 The Council also offers **Safer City** grants to help local community and voluntary groups contribute to reducing crime, the fear of crime and anti-social behaviour. For 2018/19 this fund is £10,000. Projects funded to date include a Cambridge Churches Homeless project for a winter (December to March) night shelter and associated support for rough sleepers, using faith venues. The latest project is for a replacement lighting column on Fen Road for a re-deployable CCTV camera.
- 5.14 The Council’s Area Committees consider Local Issues of Focus for the Police and the Council’s ASB team at meetings to help understand and respond to matters of local concern.

Future Work and Challenges

- 5.15 Each year the Cambridge Community Safety Partnership (CCSP) has a Development Day to look back at achievements for the year and to discuss future work and challenges for the Partnership. This year it was held in December (2018).
- 5.16 At the Development Day the Chief Executive Office of the Cambridgeshire Police and Crime Commissioner (OPPC) asked Cambridge CSP to consider how to take forward proposals on managing demand, including the incorporation of a “Transformation Topic”, to give the opportunity to work with a wide number of agencies in the city and county in order to utilise their wider knowledge and

expertise in addressing an issue. A Task and Finish Group was then formed to look at how the proposals could be taken forward, within the resources of the CSP, and a report, with recommendations, was submitted to the Cambridge CSP Board meeting in February (2019).

- 5.17 The Cambridge CSP agreed to accept the “Transformation Topic” approach to manage demand and endorsed a new way of working, in the form of a Multi-Agency Steering Group led by the Police, to allow it to better link-up with county structures, to help shape any theme where city partners can offer expertise, and drive forward the present priorities. The first “Transformation Topic” for consideration will be Serious Violence – Young People and Crime. The new framework is shown in the revised structure chart, shown below.



Governance

- 5.18 The Cambridge CSP brings together a number of agencies concerned with tackling and reducing crime and antisocial behaviour in Cambridge. It meets quarterly and its Board is currently chaired by a Head of Service from Cambridge City Council. The Executive member for Communities is part of the CSP Board
- 5.19 The Council also has a representative, Councillor Nicky Massey, in the **Cambridgeshire Police and Crime Panel**, which oversees and scrutinises the work of the PCC. The PCC is required to consult with the Panel on his plans and budget for policing, as well as the level of

council tax and the appointment of a Chief Constable. The Panel will maintain a regular check and balance on the performance of the Commissioner.

6. Cambridgeshire Children's Trust

- 6.1 The Children's Trust Executive Partnership is no longer supported by the County Council. The former Children's Trust Plan ran until the end of 2017 and has not been refreshed. It is recommended that this body no longer forms a part of the Council's Annual report on key strategic partnerships in the future.
- 6.2 A Partnership Governance Board has been formed to deliver an Early Help Strategy for children and families in Cambridgeshire but the Council is not involved in this arrangement as the strategy focuses on the County Council's contribution, although it recognises there are many other agencies in Cambridgeshire that provide Early Help support both through universal and targeted services. The main purpose of targeted Early Help is to address problems that families may be experiencing, to prevent them escalating and the possibility of Children's Social Care needing to be involved.
- 6.3 Area Children's Partnership Boards in Cambridgeshire, as officer forums, have sought to join-up and coordinate local work with children and families but have been meeting less frequently in the past year and it is likely that they will be more formally "incorporated" within the emerging strategies and plans arising from the implementation of the County Council's Children's Change programme.

7. Implications

(a) Financial Implications

The partnerships will be responsible for putting in place new ways of working as part wider transformation plans. By working together with other public agencies the Council may be able to achieve more than working on its own.

(b) Staffing Implications (if not covered in Consultations Section)

This will depend on how the development of joint working opportunities is taken forward within each partnership.

(c) **Equality and Poverty Implications**

The partnerships will be looking to target services at those who are most vulnerable and to reduce inequalities, especially health inequalities as much as possible.

(d) **Environmental Implications**

Systems that promote low carbon use and improve the sustainability of developments will be supported.

(e) **Procurement**

The partnerships are likely to procure or commission some services to achieve their aims.

(f) **Consultation and communication**

Where service delivery is modified, local communities and users will be consulted about changes.

(g) **Community Safety**

Vulnerable groups of people will form a large part of the target users of services and it will be important that their wellbeing is taken into account. This is part of the core work of the Cambridge Community Safety Partnership

8. Appendices

No Appendices are attached.

9. Consultation and communication considerations

Individual bidding streams and plans will specify the groups of people to be consulted, especially where targeted work is required.

10. Background papers

Background papers used in the preparation of this report:

Principles of Partnership Working

<https://www.cambridge.gov.uk/content/guide-partnership-working>

Cambridgeshire Health and Wellbeing Board Committee details

https://cmis.cambridgeshire.gov.uk/ccc_live/Committees/tabcid/62/ctl/ViewCMIS_CommitteeDetails/mid/381/id/12/Default.aspx

Joint Strategic Needs Assessments

<http://cambridgeshireinsight.org.uk/jsna>

Annual Public Health Report

<http://cambridgeshireinsight.org.uk/health/aphr>

Public Health Profiles

https://fingertips.phe.org.uk/profile/health-profiles/area-search-results/E07000008?place_name=Cambridge&search_type=parent-area

LGIU: Policy Briefing on NHS Long Term Plan

<https://www.lgiu.org.uk/briefing/the-nhs-long-term-plan-how-this-relates-to-local-government/>

Papers for Community Safety Partnership, including End of year Review, Strategic Assessments, Community Safety Plan 2018/19 and agenda and minutes:

<https://www.cambridge.gov.uk/cambridge-community-safety-partnership>

11. Inspection of papers

To inspect the background papers or if you have a query on the report please contact GRAHAM SAINT, CORPORATE STRATEGY OFFICER, tel: 01223 - 457044, email: graham.saint@cambridge.gov.uk.